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Southend-on-Sea Borough Council

Legal & Democratic Services

Strategic Director: John Williams

📍 Civic Centre, Victoria Avenue, Southend-on-Sea, Essex SS2 6ER

☎ 01702 215000

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30 October 2019

Dear Councillor

TRAFFIC REGULATIONS WORKING PARTY - MONDAY, 4TH NOVEMBER, 2019

Please find enclosed, for consideration at the next meeting of the Traffic Regulations Working Party taking place on Monday, 4th November, 2019, the following report(s) that were unavailable when the agenda was printed.

| Agenda No | Item |
|------------------|--|
| 5. | Traffic Regulation Orders Objections and Amendments (Pages 1 - 6) Report of Deputy Chief Executive (Place) |
| 6. | Request for Waiting Restrictions (Pages 7 - 20) Report of Deputy Chief Executive (Place) |

Yours faithfully

Tim Row
Principal Democratic Services Officer

Report of Deputy Chief Executive (Place)

to

**Traffic Regulation Working Party
and Cabinet Committee**

on

4th November 2019

Report prepared by Sharon Harrington,
Interim Group Manager Highways & Traffic Network

Traffic Regulation Orders Objections & Amendments

**Cabinet Member : Councillor Woodley
Part 1 Public Agenda Item**

1. Purpose of Report

- 1.1 For the Traffic Regulation Working Party and the Cabinet Committee to consider details of amendments and objections to Traffic Regulation Orders in respect of various proposals across the borough.

2. Recommendation

- 2.1 **That the Traffic Regulation Working Party consider the objections and amendments to the Orders and recommend to the Cabinet Committee to:**

- (a) Implement the proposals without amendment; or,
(b) Implement the proposals with amendment; or,
(c) Take no further action**

- 2.2 **That the Cabinet Committee consider the views of the Traffic Regulation Working Party, following consideration of the representations received and agree the appropriate course of action.**

3. Background

- 3.1 The Cabinet Committee periodically agrees to advertise proposals to implement waiting restrictions in various areas as a result of requests from Councillors and members of the public based upon an assessment against the Council's current policies.

3.2 The proposals shown on the attached **Appendix 1** were advertised through the local press and notices were displayed at appropriate locations informing residents and businesses of the proposals and inviting them to make representations in respect of the proposals. This process has resulted in the objections detailed in **Appendix 1** of this report. Officers have considered these objections and where possible tried to resolve them. Observations are provided to assist Members in their considerations and in making an informed decision.

3.3 The proposal shown on the attached **Appendix 2** did not require a traffic regulation order but was sent to statutory consultees for comment prior to implementation of the proposals and is included for Members information.

4. Reasons for Recommendations

4.1 The proposals aim to improve the operation of the existing parking controls to contribute to highway safety and to reduce congestion.

5. Corporate Implications

5.1 Contribution to the Southend 2050 Road Map.

5.1.1 Ensuring parking and traffic is managed while maintaining adequate access for emergency vehicles and general traffic flow. This is consistent with the Council's Vision and Corporate Priorities of Safe, Prosperous and Healthy.

5.2 Financial Implications

5.2.1 Costs for confirmation of the Order and amendments, in **Appendix 1**, if approved, can be met from existing budgets.

5.3 Legal Implications

5.3.1 The formal statutory consultative process has been completed in accordance with the requirements of the legislation.

5.4 People Implications

5.4.1 Works required to implement the agreed schemes will be undertaken by existing staff resources.

5.5 Property Implications

5.5.1 None

5.6 Consultation

5.6.1 This report provides details of the outcome of the statutory consultation process.

5.7 Equalities and Diversity Implications

5.7.1 Any implications will be taken into account in designing the schemes.

5.8 Risk Assessment

5.8.1 The proposals are designed to improve the operation of the parking scheme while maintaining highway safety and traffic flow and as such, are likely to have a positive impact.

5.9 Value for Money

5.9.1 Works associated with the schemes listed in **Appendix 1** will be undertaken by the Council's term contractors, selected through a competitive tendering process to ensure value for money.

5.10 Community Safety Implications

5.10.1 The proposals in **Appendix 1** if implemented will lead to improved community safety.

5.11 Environmental Impact

5.11.1 There is no significant environmental impact as a result of introducing the Traffic Regulation Orders.

6. Background Papers

6.1 None

7. Appendices

7.1 **Appendix 1** - Details of representations received and Officer Observations.
Appendix 2 – Details of responses received from statutory consultees

Appendix 1
Details of representations received and Officer Observations relating to the
Report on Traffic Regulation Orders

| Item | 1 |
|---------------------------------------|---|
| Location | Albion Road Westcliff-on-Sea |
| Proposed by | Cabinet Committee |
| What is this request for | To consider feedback and officer recommendations |
| Proposal | Revocation of Alternate Monthly Parking on both sides of road |
| Current Restrictions (if any) | Alternate Monthly Parking on both sides of the road |
| Consultation dates | From 26/9/19 to 17/10/19 |
| Number of properties consulted | 60 |
| Stakeholder feedback | N/A |
| Consultation feedback | 7 letters received 3 in support and 4 against Main comments in support include would like road to be one way and 20mph, in favour of 2 side parking in favour of the scheme but thinks road should be one way due to road being narrow; Main comments against include bad idea, road to narrow; used as a rat run would have problems access driveways; would cause more congestion |
| Response rate | Only 12% response |
| % for / against | Of the 12% response 46% were in favour and 54% against |
| Officer Comments | Albion Road is a busy road between West Road and Hamlet Court Road and is used a short cut to Hamlet Court Road |
| Officer Recommendations | Due to the width of the road and the vehicular crossovers it would not suitable to allow parking on both sides. Therefore it is recommend not to proceed with this proposal |
| Any other information | |

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|---------------------------------------|---|
| Item | 2 |
| Location | Osborne Road Westcliff-on-Sea |
| Proposed by | Cabinet Committee |
| What is this request for | To consider feedback and officer recommendations |
| Proposal | Revocation of Alternate Monthly Parking 9am – 6pm daily on both sides of road |
| Current Restrictions (if any) | Alternate Monthly Parking 9am – 6pm daily on both sides of road |
| Consultation dates | From 26/9/19 to 17/10/19 |
| Number of properties consulted | 46 |
| Stakeholder feedback | N/A |
| Consultation feedback | <p>4 letters received – 2 in support (includes a petition with 42 signatures from 26 properties) main comments in support include will be great to park near to properties; one suggestion was for residents to have use of Hamlet Court Road Car Park and a permit parking scheme</p> <p>2 letters against main comments include has been raised before and not actioned; road too narrow; cars forced to park on pavements to allow emergency services and dustcarts to go down road; will encourage more cars from outside and not help residents;</p> |
| Response rate | Out of 46 properties consulted only 26 properties responded via a petition containing 42 signatures for the scheme. There were four further responses 2 were in favour and 2 against. |
| Officer Comments | Recommend to revoke the alternate monthly parking as advertised |
| Officer Recommendations | Approve as Advertised |
| Any other information | N/A |

Appendix 2 – Details of responses received from statutory consultees

| | |
|---------------------------------------|--|
| Item | 1 |
| Location | Chancellor Road |
| Proposed by | TBC |
| What is this request for | To consider feedback and officer recommendations |
| Proposal | To remove the Prohibition of Vehicle movements in the roads around the Travel Centre. Chancellor Road, Church Road, Heygate Avenue and Chichester Road. |
| Current Restrictions (if any) | <p>a) All vehicles except Buses, Taxis and goods vehicles from entering Church Road north of Chancellor Road and Chichester Road south of York Road.</p> <p>b) All vehicles travelling south on Church Road through the Chancellor Road junction</p> <p>c) All vehicles from turning right in to York Road</p> |
| Consultation dates | 4 th – 14 th October 2019 |
| Number of properties consulted | Statutory Consultees |
| Stakeholder feedback | 2 responses. Police and Director of Culture, Tourism & Property (Scott Dolling) |
| Consultation feedback | <p>Police - No comments or concerns in relation to this proposal</p> <p>Scott Dolling – Supports the changes.</p> |
| Response rate | less than 5% |
| % for / against | 0% |
| Officer Comments | N/A |
| Officer Recommendations | To proceed with the proposed changes. |
| Any other information | N/A |

Southend-on-Sea Borough Council

Agenda
Item No.

6

Report of Deputy Chief Executive (Place)
to
**Traffic Regulations Working Party and Cabinet
Committee**
on
4TH November 2019

Report prepared by: Sharon Harrington,
Interim Group Manager Highways & Traffic Network

Requests for Waiting Restrictions

**Cabinet Member: Councillor Woodley
Part 1 Public Agenda Item**

1. Purpose of Report

- 1.1 For the Traffic Regulations Working Party and the Cabinet Committee to authorise the advertisement of the amendments and/or new restrictions/traffic Regulation Orders in accordance with the statutory processes.

2. Recommendation

- 2.1. **That the Traffic Regulations Working Party and the Cabinet Committee:-**
- a) **Consider the requests to advertise the requisite Traffic Regulation Orders as shown in appendix 1;**
 - b) **If approved, further agree that in the event of there being no objections to the proposals, the proposal will be added to the existing work programme and the Traffic Regulation Order be confirmed;**
 - c) **Note that all unresolved objections will be referred to the Traffic Regulations Working Party for consideration.**

3. Background

- 3.1 Requests for new or amendments to existing waiting or traffic restrictions are regularly received from residents and the businesses as well as officer and Member suggestions.
- 3.2 All requests are assessed and investigated against the policy criterion agreed criteria by the Cabinet Committee in November 2018.

4. Other Options

- 4.1 Each request needs to be considered on its individual merits and their impact on public safety, traffic flows or parking and wider impact on the surrounding network. Members may consider taking no further action if they feel it is appropriate.

5. Reasons for Recommendations

- 5.1 Where recommended the objective is to mitigate for likelihood of traffic flows being impeded, to improve safety or increase parking availability.

6. Corporate Implications

6.1 Contribution to the Southend 2050 Road Map

- 6.1.1 Ensure the highway network is effectively managed contributing to a Safe and Prosperous Southend.

6.2 *Financial Implications*

- 6.2.1 Where recommended, the source of funding will be from allocated budgets, where funding is provided from alternative budgets, this is highlighted as appropriate.

6.3 *Legal Implications*

- 6.3.1 The formal statutory consultative process will be completed in accordance with the requirements of the legislation where applicable.

6.4 *People Implications*

- 6.4.1 Staff time will be prioritised as needed to investigate, organise the advertisement procedures and monitor the progress of the proposals based on the committee priorities.

6.5 *Property Implications*

- 6.5.1 None

6.6 *Consultation*

- 6.6.1 Formal consultation will be undertaken including advertisement of the proposal in the local press and on the street as appropriate.

6.7 *Equalities and Diversity Implications*

- 6.7.1 The objectives of improving safety takes account of all users of the public highway including those with disabilities.

6.8 *Risk Assessment*

6.8.1 Neutral.

6.9 *Value for Money*

6.9.1 All works resulting from the scheme design are to be undertaken by term contractors appointed through a competitive tendering process.

6.10 *Community Safety Implications*

6.10.1 All proposals are designed to maximise community safety through design, implementation and monitoring.

6.11 *Environmental Impact*

6.11.1 All proposals are designed and implemented to ensure relevant environmental benefits are attained through the use of appropriate materials and electrical equipment to save energy and contribute towards the Carbon Reduction targets where appropriate.

7. **Background papers**

None

8. **Appendices**

Appendix 1 – List of requests and comments

Appendix 2 – Breakdown of Item in Appendix 1 Item No. 2

Appendix 3 - Items Not Agreed to be Progressed

APPENDIX 1 – TRO CHANGES/WAITING RESTRICTIONS REQUESTS

| Item | 1 |
|---|--|
| Location | Runwell Terrace |
| Proposed by | Officer request |
| What is this request for | Review of parking restrictions |
| Proposal | To remove approximately 17 metres of no waiting at any time on the north-east side outside Nos.4 and 5 Runwell Terrace and replace with 3 pay and display bays. |
| Current Restrictions (if any) | Pay and Display Bays and Double Yellow Lines |
| Reason for request | Following the re-surfacing of the road, the need for this section of yellow lines was reviewed as their purpose was no longer evident. The creation of additional bays will benefit both residents and visitors. |
| Has this request been made previously (if so when) | No |
| If this request was made previously what was the outcome | N/A |
| Who will be consulted | Residents, Ward Councillors and other statutory consultees |
| When will consultation take place | Early 2020 |
| Officer Comments | Additional parking in the road is required to support residents and their visitors |
| Officer Recommendations | To proceed to statutory advertisement |
| Any other information | |

| Item | 2 |
|---|--|
| Location | Western & Eastern Esplanade Various Locations |
| Proposed by | Councillors request |
| What is this request for | To provide additional on-street pay and display parking |
| Proposal | Locations and officer comments shown at Appendix 2 – approved to proceed. |
| Current Restrictions (if any) | Double yellow lines and coach set down point |
| Reason for request | To maximise on-street parking on Western Esplanade and part of Eastern Esplanade |
| Has this request been made previously (if so when) | No |
| If this request was made previously what was the outcome | N/A |
| Who will be consulted | Councillors, affected businesses and Statutory Consultees |
| When will consultation take place | November 2019 |
| Officer Comments | Officer comments on the proposals are contained at Appendix 2. Other locations not approved to proceed are listed in Appendix 3 |
| Officer Recommendations | Proceed to statutory advertisement in accordance with officer recommendations |
| Any other information | |

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| Item | 3 |
| Location | Ambleside Drive in the vicinity of the Adult Community College |
| Proposed by | Ward Councillors and members of the public |
| What is this request for | To review the waiting restrictions in the road |
| Proposal | To revisit changes to the existing no waiting at any time orders in the road following complaints that previous amendments to some of the double yellow line protection had caused increased risk to motorists and pedestrians |
| Current Restrictions (if any) | Junction protection and extended lengths of double yellow lines. |
| Reason for request | Restrictions in the road were reviewed previously to improve parking capacity but concerns have been received from motorists leaving the Adult Community centre. |
| Has this request been made previously (if so when) | Traffic and Parking Working Party and Cabinet Committee – 2 nd November 2017 Requests for Waiting Restrictions. |
| If this request was made previously what was the outcome | Agreed to advertise changes to the waiting restrictions to reduce various lengths of yellow line to allow more residents parking. Plans of existing and proposed restrictions to be displayed at the meeting |
| Who will be consulted | All affected residents and statutory consultees |
| When will consultation take place | 2020 |
| Officer Comments | Additional length of double yellow line is required on the east side of the western access to the Adult Community Centre and on the north side across the pram ramp in the vicinity of Nos.105 to 107 Ambleside Drive. |
| Officer Recommendations | Recommend to advertise the proposals |
| Any other information | |

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|---|---|
| Item | 4 |
| Location | Leighville Grove |
| Proposed by | Councillor Wexham |
| What is this request for | Review of junction protection |
| Proposal | To reduce junction protection at its junction with Rectory Grove by 5 metres each side |
| Current Restrictions (if any) | 15 metre junction protection both sides |
| Reason for request | To provide additional on street parking in this area of parking stress. |
| Has this request been made previously (if so when) | No |
| If this request was made previously what was the outcome | |
| Who will be consulted | Statutory consultees and local residents |
| When will consultation take place | November 2019 |
| Officer Comments | As the road is now one way, junction protection into the side road can be reduced to provide much needed off street parking |
| Officer Recommendations | Recommend to advertise the revocations |
| Any other information | an order to make Leighville Grove one way southbound from Glendale Gardens to Rectory Grove came into effect on 20 th October 2016 |

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|---|--|
| Item | 5 |
| Location | Kings Road Westcliff on Sea |
| Proposed by | Councillor Folkard |
| What is this request for | Review of parking restrictions |
| Proposal | To remove limited waiting bay outside Nos.151 and 153 Kings Road. |
| Current Restrictions (if any) | Limited waiting Mon-Fri 8am-6pm 2hrs no return within 4hrs |
| Reason for request | This restriction was put in to assist patients at the dental surgery at No151 Kings Road. This surgery is now closed and the premises have reverted to a private dwelling. |
| Has this request been made previously (if so when) | no |
| If this request was made previously what was the outcome | N/A |
| Who will be consulted | Affected residents and statutory consultees |
| When will consultation take place | Early 2020 |
| Officer Comments | The need for specific limited waiting bays at this location is no longer required and therefore can be removed |
| Officer Recommendations | Recommend to advertise the revocation of the limited waiting order |
| Any other information | |

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| Item | 6 |
| Location | Sunningdale Avenue |
| Proposed by | Councillor Folkard |
| What is this request for | Review of junction protection at Sunningdale Avenue at its junction with Leigh Road |
| Proposal | To remove a section of line on the north side of Sunningdale Avenue that was put down on a temporary basis during construction of the flat development on the corner. |
| Current Restrictions (if any) | No waiting at any time on the north-west side for a distance of 33m and on the south-east side between Leigh Road and Rockleigh Avenue |
| Reason for request | This order should have been removed once the building works had been completed and is no longer necessary. |
| Has this request been made previously (if so when) | no |
| If this request was made previously what was the outcome | N/A |
| Who will be consulted | Ward councillors, residents and statutory consultees |
| When will consultation take place | Early 2020 |
| Officer Comments | The removal of this section of line will provide up to 4 additional parking spaces in the road which suffers parking stress |
| Officer Recommendations | Recommend to advertise the revocation of the existing order – 10 metre junction protection to remain. There is an access to the car parking area of the block of flat which may be obstructed by parked vehicles if the lines are removed and would therefore recommend a driveway protection marking,. |
| Any other information | |

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| Item | 7 |
| Location | Clarence Street, Clarence Road and Weston Road |
| Proposed by | Councillors and member of the public |
| What is this request for | Review of parking in the above roads which forms part of an ongoing town centre review |
| Proposal | To create additional parking within this area by the redeployment of some disabled bays, loading facilities and creation of additional spaces. |
| Current Restrictions (if any) | Pay and Display Bays, loading bay and hackney carriage stands |
| Reason for request | To provide additional on-street parking |
| Has this request been made previously (if so when) | No |
| If this request was made previously what was the outcome | N/A |
| Who will be consulted | Businesses, residents and statutory consultees |
| When will consultation take place | Early 2020 |
| Officer Comments | The proposal will provide shared use loading and pay and display bays in both Weston Road and Clarence Street. Additional bays are possible by the removal of double yellow lines and the relocation of a number of disabled bays. Proposals should free up to 20 additional spaces |
| Officer Recommendations | Recommend to advertise the proposals |
| Any other information | |

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| Item | 8 |
| Location | Civic Centre Underground Car Park |
| Proposed by | Officers |
| What is this request for | Removal of the car park for public use |
| Proposal | To revoke the current Traffic Regulation Order to remove public parking at weekends |
| Current Restrictions (if any) | The car park is currently designated for use as a staff permit holder car park during the working week and available at a charge for general use outside of these times |
| Reason for request | Public Safety |
| Has this request been made previously (if so when) | No |
| If this request was made previously what was the outcome | Not Applicable |
| Who will be consulted | Residents, Ward Councillors and other statutory consultees |
| When will consultation take place | As soon as practical |
| Officer Comments | There is no pedestrian access into or out of the car park meaning users have to walk on the traffic ramp. Staff have access to the building allowing safe access to and from the car park however, the public cannot access these areas. A full survey and consideration of potential resolutions has been undertaken and there is no means to provide safe access and egress for pedestrians. This creates a potential liability for the council in the event of an accident. |
| Officer Recommendations | To ensure the council does not have liability for any resulting accidents/injuries, it is recommended that the area is removed from the public parking portfolio and retained as available for staff use only. Plentiful public parking is available at the rear of the Civic Centre at the weekends for an all-day charge of £3.00. |
| Any other information | |

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Appendix 2 - Breakdown of Item in Appendix 1 Item No. 2

| Item | Findings | Recommendation | Costs (estimated) |
|--|---|------------------------------------|--------------------------|
| Removal of the yellow lines by the businesses under Pier Hill on Western Esplanade | The existing bay on the east side of Pier Bridge could be extended up to the controlled zone of the crossing with the addition of approx. 8 spaces. | Proceed to statutory advertisement | £4,600 |
| Remove yellow lines outside the Yacht Club | Outside Alexandra Yacht Club on the north side there is a Coach Set Down bay which could be changed to additional parking for approx. 4 spaces. | Proceed to statutory advertisement | £4,600 |
| Remove the yellow lines on Eastern Esplanade outside the Vaping Shop | Section of yellow line provides the nearby businesses with the opportunity to load and unload and would most likely attract objections. Consideration to be given to shared use loading 6am to 9pm and pay and display 9am to 6pm 3 additional spaces potentially to be gained | Proceed to statutory advertisement | £4,600 |
| White line hatching outside Three Shells on Western Esplanade | Area used by the Three Shells to load and unload – therefore consider a shared use bay loading up to 9am and 9am – 6pm pay and display. Up to 3 additional spaces | Proceed to statutory advertisement | £4,600 |
| Yellow lines outside the Marriott's on Western Esplanade | Would recommend that only 15m is used at the western end of the double yellow lines as the remaining lines should remain to enable large vehicles to turn through the intersection if required. | Proceed to statutory advertisement | £4,600 |

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Appendix 3 – Items Not Agreed to be Progressed

| Item | Findings | Recommendation | Costs (estimated) |
|---|--|-----------------|-------------------|
| Introduce parking bays on the soft verge area on Chancellor Road | Uneconomic proposal; civil works would provide 3 to 4 spaces and would cost in the region of £5k and removal valuable green space. | Not to progress | N/A |
| By the coach bay near the Pier | The area suggested is now marked out as a bus stop and is used by the open top bus during the summer months. No opportunity for additional parking | Not to progress | N/A |
| Provide parking on the area opposite Electric Avenue on Marine Parade | There are road safety issues with this proposal; to enter and leave the area would require vehicles to cross a shared use pedestrian / cycleway | Not to progress | N/a |

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